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MEMORANDUM FOR THE DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT: Establishment of CIA Investigative Organization

12 Jan. 48

1. To meet the emergency situation arising out of the withdrawal of services by the FBI there is set forth herein a proposed plan designed to meet the immediate problem on an interim basis of servicing investigative requirements of the CIA as of January 1, 1948; and for the establishment of a permanent investigative organization within CIA capable of performing any and all investigative requirements henceforth.

2. It is proposed, if the National Security Council concurs, that the NSC issue a charter for the establishment of the investigative organization designating such organization as the Field Investigative Unit of the National Security Council functioning under the Director of Central Intelligence and under the operational jurisdiction of the Executive for Inspection and Security.

3. The investigative functions which must be performed in accordance with CIA operations are as follows:

- a. Investigation/applicants for employment.
- b. Re-investigation of personnel presently employed.
- c. Investigation of consultants.

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The investigative functions listed above are required by policy decisions, security regulations, and the necessity for maintaining an extremely high degree of security in CIA operations. The responsibility to perform those operations on a high degree of security can only be obtained by virtue of investigations of the various persons and organizations concerned in those operations.

a. Operations Division -- To screen each request and direct investigations on the basis of recorded subversive information and review finished cases for completeness and adequacy of coverage.

b. Training and Coordination Division -- To train and indoctrinate investigators in policy, security, and operational techniques, to coordinate field activities, inspect field installations, and assist field offices in establishing liaison with other Federal departments and agencies.

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c. Administration Division -- To provide all the necessary administrative facilities for the investigative operation.

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the Washington headquarters staff. The total cost of the proposed Investigative Unit including salaries, travel, per diem and rent amounts to \$498,529 per annum. The investigative service performed by the FBI would cost the CIA an average of \$193,500 per annum and the difference between this investigative cost and that of the Investigative Unit would represent an actual increase of only \$305,029.

6. It is recommended that the Director of Central Intelligence determine whether the Investigative Unit will assume any of the functions of the Investigative Staff of the Office of Special Operations. The proposed Investigative Unit set forth herein is considered capable of assuming any or all of such functions of the Office of Special Operations as may be determined by the Director.

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7. The organization/structure, functions, cost and work load of the proposed Field Investigative Unit are outlined by the following attachments:

TAB A -- A chart of Inspection and Security showing the proposed investigative organization and personnel requirements.

TAB B -- Estimated cost per year of the investigative organization.

TAB C -- An analysis of the investigative work load of CIA to justify the proposed investigative organization.

INTERIM OPERATION

8. In order to meet the immediate investigative requirements of CIA until the Investigative Unit is established the Executive for Inspection and Security is in a position to recruit immediately 20 investigators who will be temporarily assigned to OSO for investigation of those cases previously handled by FBI. The 20 investigators would operate within the administrative framework of the Investigative Staff, OSO until they can be included into the Investigative Unit when established. The Executive for Inspection and Security will determine priorities to be applied to the investigative work load.

9. In view of the emergency situation created by the withdrawal of the FBI service it is recommended that the proposed plan set forth be approved to insure continuity of operations on a security basis.

SHEFFIELD EDWARDS
Colonel, GSC

Executive for Inspection and Security

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